



GUIDELINE 4A - RECORDKEEPING AND REPORTING BY OWNERS OR OPERATORS OF SOLID WASTE FACILITIES (other than Municipal Solid Waste Landfills)

North Dakota Department of Health - Division of Waste Management

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I. Introduction

The owners or operators of all waste management facilities, except those permitted by rule, are required to keep operating records and make routine reports to the North Dakota Department of Health. The owner or operator is required to maintain records of demonstrations, inspections, monitoring results, design documents, plans, operational procedures, notices, cost estimates and financial assurance documentation. A new facility is not allowed to accept waste until the Department has received and approved a report, which includes narrative, drawings and test results which certify that the facility was constructed in accordance with approved plans and specifications and as required by the permit. In addition, the owners or operators must maintain records on the categories and weights or volumes of solid waste received at the facility.

Appropriate maps, pictures and diagrams should be included with the regular records and reports to describe the site. Information with the pictures should include (1) the name of the facility; (2) the subject; (3) the location; (4) the date and time; (5) the photographer; (6) weather conditions; and (7) pertinent comments and observations. It is beneficial to formalize the reporting requirements so that they are consistent and easily tracked. It is suggested that the owner and operators keep copies of all information for their facility files maintained at the approved site. In addition, it is often beneficial to file copies of the reports with any local governmental bodies, health districts or other interested regulatory or governmental officials.

Note: Municipal solid waste landfills must comply with the recordkeeping requirements found in 40 CFR § 258.29. The Department has a separate guideline (Guideline 4) for municipal solid waste facility owners/operators.

Certain smaller facilities, such as small inert landfills and small community transfer stations also may not be required to address this specific guideline.

II. Recordkeeping Requirements

The operating record should be maintained in a single location. The location may be at the facility or at corporate headquarters or city hall, but should be near the facility within the state of North Dakota. Records should be maintained throughout the life of the facility, including the postclosure care period. Upon completion of each document required in the operating record, the Department should be notified of its placement in the operating record. Recordkeeping at the facility should include the following:

1. Location restriction demonstrations. Demonstrations are required for any location restrictions. The location restrictions apply to:
 - a. Airports

- b. Floodplains
 - c. Faulted areas
 - d. Seismic impact zones
 - e. Unstable areas
 - f. The General Location Standards of NDAC 33-20-04.1-01.
2. Inspection records, training procedures and notification procedures.
Inspection records should include:
- a. Date and time wastes were received during the inspection;
 - b. Names of the transporter and the driver;
 - c. Source of the wastes;
 - d. Vehicle identification numbers; and
 - e. All observations made by the inspector

Training records should include procedures used to train personnel for waste acceptance requirements, including recognition of hazardous waste, PCB waste, asbestos, radioactive materials, and other problem or prohibited waste requirements.

Notification to EPA, state and local agencies should be documented.

3. Demonstration, certification, monitoring, testing, or analytical findings required by the groundwater criteria. Documents to be placed in the operating record include:
- a. Documentation of design, installation, development and decommission of any monitoring wells, piezometers and other measurement, sampling and analytical devices;
 - b. Certification of the number, spacing and depths of the monitoring systems;
 - c. Documentation of sampling and analysis programs and statistical procedures;
 - d. Notice of finding a statistically significant increase over background for one or more of the constituents at any monitoring well at or the compliance boundary;
 - e. Certification that an error in sampling, analysis, statistical evaluation, or natural variation in groundwater caused an increase (false positive) of constituents, or that a source other than the Solid Waste Management Unit (SWMU) caused the contamination (if appropriate);
 - f. A notice identifying any constituents that have been detected in groundwater and their concentrations;
 - g. A notice identifying the constituents that have exceeded the groundwater protection standard;
 - h. A certification that a source other than a SWMU caused the contamination or an error in sampling, analysis, statistical evaluation, or natural groundwater variation caused the statistically significant increase (false positive) in constituents (if applicable);

- i. The remedies selected to remediate groundwater contamination; and
 - j. Certification of remediation completion.
4. Closure and postclosure plans and any monitoring, testing or analytical data associated with these plans.

The facility owner or operator is required to place a copy of the closure plan, postclosure plan and a notice of intent to close the facility in the operating record. Monitoring, testing or analytical data associated with closure and postclosure information generated from groundwater and any other required monitoring must be placed in the operating record. A copy of the notation on the deed to the SWMU property, as required following closure along with certification and verification that closure and postclosure activities have been completed in accordance with their respective plans, also must be placed in the operating record.

5. Estimates and financial assurance documentation required. The following documents must be placed in the operating record:
- a. An estimate of the cost of hiring a third party to close the largest area of all SWMUs ever requiring final cover;
 - b. Justification for the reduction of the closure cost estimate and the amount of financial assurance (if appropriate);
 - c. A cost estimate cost of hiring a third party to conduct postclosure care;
 - d. An estimate and financial assurance for the cost of a third party to conduct corrective action; and
 - e. A copy of each financial assurance mechanism.

III. Reporting Requirements

Nonhazardous solid waste facilities such as landfills, surface impoundments, land treatment facilities, waste piles, transfer stations, treatment facilities, and other types of facilities in North Dakota are required to submit regular reports to the North Dakota Department of Health as required in the North Dakota Solid Waste Management Rules, approved plans and/or permit conditions. These guidelines supply guidance to help meet appropriate reporting requirements. **Please review your facility permit to see if additional reporting requirements apply.**

Electronic Record Submittal: To help reduce paper, save time and ensure more orderly management of records, unless otherwise requested, routine reports should be submitted to the Department in a digital or electronic format such as a readable and searchable PDF format, Excel Tables for data or similar format consistent with the Department's recordkeeping system. Pursuant to NDAC 33-20-04.1-04, the original signed report must be retained with the facility operating record, which must be kept at the facility or at a location near the facility within North Dakota and approved by the Department. In some cases, the Department may require printed copies in addition to electronic format.

Regular reports help keep the Department informed as to the status of the operation and site conditions. The reports should essentially be a summary of the daily log books, inspections and records kept onsite by the operational personnel and any inspections conducted by other facility personnel. The report should include pictures, maps, diagrams, checklists, etc., to help document site conditions.

Different types of facilities will need to adapt these guidelines to meet their reporting needs. Reporting requirements may be modified, increased or decreased through permit conditions, permit modification, operational plans, or correspondence.

For further information on specific issues, please refer to Department Publications and Guidelines, which are on-line at www.ndhealth.gov/wm/Publications/.

A. Waste Accepted, Disposed, Handled, Recycled, and/or Rejected at Facility.

Disposal facilities must keep records on the types and amounts of waste accepted; the generators of the waste; waste analysis and characteristics; where it is disposed in the facility; and any waste rejected or not accepted. For waste types and amounts of waste disposed, recycled or composted at the facility, computer spreadsheet (Excel) or table summarizing information could be used; a suggested format would be as follows:

Date	Source of Waste	Waste Hauler	Waste Type	Loads	Yardage	Weight (tons)

For facilities that receive regular shipments of waste from a specific generator, the waste record could be reported as a weekly or monthly summary. Facilities that receive small amounts of waste from numerous generators (i.e., individual homeowners in pickups, trailers, etc.) could provide a simple summary of the quantities. Any additional information on the waste characteristics, analysis, liquid content, waste rejection, or other issues should be provided as well as an identification of the disposal area for the wastes. Waste management units or areas should be identified by general dates on a map or diagram. In addition, any special handling for any wastes disposed or allowed to be disposed or otherwise managed at the facility (i.e., asbestos waste, oil contaminated soil, yard wastes, etc.) should be explained and appropriately identified. Any specific problems in the types of wastes or the inclusion of hazardous materials, liquids, ignitable materials, radioactive materials, or other issues with the waste stream should be clearly identified.

Waste Reduction and Recycling information as appropriate should also be included in a spreadsheet or table as above on any wastes or recyclable material segregated, stockpiled, composted, or otherwise handled (i.e., scrap metal, appliances, clean or reusable wood, compost piles, etc.). The Department encourages permittees to work with their customers and haulers to encourage recycling and waste reduction activities consistent with NDCC 23-29-02(8), which established a forty percent waste reduction/recycling goal.

Waste Acceptance and Rejection issues should be tracked in the routine reports (similar to waste accepted as described above); however, in the event that hazardous, radioactive, ignitable, explosive, or other unacceptable wastes are brought to the facility, or if liquid wastes are likely to have been released or spilled on roads, such issues should be reported as soon as practicable and a waste rejection report must be filed to inform the Department of the issue within 5 days of the rejection of the waste. The Waste Rejection Form is available on the NDDoH website at www.nd.gov/eforms/Doc/sfn60120.pdf

B. Capacity of Solid Waste Units.

It is important for the Department to have knowledge of solid waste capacity for operating solid waste units, the anticipated dates of closure and a discussion of significant permit modifications. Capacity or airspace questions in this section relate to all cells/units of the approved facility operated under the current permit regardless of whether the cells/units are closed or are not contiguous at the time of this report. If there are more than one type of solid waste units covered under this permit (i.e., a municipal solid waste landfill, an inert waste landfill, waste pile or compost unit, transfer station, etc.), please provide estimations for each separate unit. Landfill units that are formally closed may also be identified as separate units in the report.

Tonnage questions must be based on scale records or, if approved, a reasonable conversion factor for converting cubic yards of waste **as placed (compacted) in the unit** to tons (or vice versa). For landfills, the Total Airspace Filled estimation must cover the period between the opening date (onset of disposal) of the unit and the end of the reporting year of the report (11:59:59 p.m. or 24:00 hours, December 31). The Airspace Used of Reporting Year must be for the calendar year of the reporting year. If an aerial or ground survey has not been completed within the calendar year, an updated survey must be completed the next year. Airspace measurements include daily and intermediate cover, but not final cover.

FOR EACH SOLID WASTE DISPOSAL UNIT OR ACTIVITY (Landfill, Surface Impoundment, Surface Impoundment Being Closed with Waste In Place, Waste Pile, Compost Unit, etc.):

1. Total (maximum) airspace (original or initial capacity) approved in permit (cubic yards):
2. Total airspace filled or used (cubic yards) by the end of the reporting year?
3. Total airspace filled or used (cubic yards) at the end of the previous year?
4. Amount of airspace filled or used (cubic yards) during the reporting year?
5. Remaining airspace or capacity?
6. Anticipated date when the facility will be full?
7. Tonnage disposed during reporting period:
 - a. If conversion factors are used to convert waste tonnage to cubic yards, what are the factors?
8. Average density of waste disposed in place (tons/cubic yard) and how calculated?
9. Do you plan on constructing any new lined areas, cells or expansions (including vertical expansions) within the next year?
10. Do you foresee applying for a major permit modification in the near future?
 - a. If so, please describe what and when?

11. Date facility last surveyed (most facilities should do an annual survey or assessment):
12. Attach copy of last survey, if not already on file.

C. Operators and Training.

Please list the operating staff, their duties, a description of training they have received, and if they are certified or trained by the state of North Dakota, the last date of such training/certification:

Name:

Duties (Operator, Gate Monitor, Manager, etc.):

Years of experience – On this facility:

At other facilities:

Training or certification type and expiration date (NDDoH, SWANA, Stormwater, Composting, etc.) – list on separate sheet if needed:

Will this employee be attending training during the oncoming year?

If so, please describe:

D. Equipment.

Describe routine equipment used on the site, the condition and repair issues, and the source and type of equipment used as backup or contingency management of the site in the event of equipment breakdown, unusual circumstances and/or emergencies.

E. Control of Spillage, Windblown Debris, Dusts, Odors, and Vermin.

Assess any waste spillage and subsequent cleanup, decontamination of access roads, haul roads and/or in waste management areas and solid waste units. Discuss any significant release of windblown waste, dust and/or debris to the surrounding area and subsequent cleanup of windblown debris. The generation of dust, odors or vermin should also be regularly assessed and appropriate control measures detailed. Corrective measures to prevent or minimize spillage, dust, debris, etc., can also be addressed.

F. Condition of Berms, Small Stormwater Impoundments, Dams and Noncontact Surface Water Containment Structures.

This section should address the construction, repair, maintenance or replacement of any berms, dams, ponds or other containment structures around the waste management areas and any water or waste contained in them. Inspection procedures may adapt some the measures discussed below for large surface impoundments.

G. Surface Water Run-on and Runoff Control, Stormwater Management and Erosion Control.

This section should discuss any significant surface water run-on or runoff events, including flow into the solid waste management areas, flow out of the management area, surface water interception and erosion control by berms, dams, and other stormwater management measures and any other pertinent information. To help monitor surface water run-on and runoff controls, all facilities should keep regular track of how

much rain falls in the area of the facility and during spring thaws, and any appreciable run-on/runoff from snowmelt. Appropriate maps or diagrams should be provided to show the areas of management activity and the surface water management/erosion control features. If appreciable amounts of water accumulate onsite or around the site, some surface water analysis may be required to document water quality. Any controlled or uncontrolled release of water should be addressed. Departmentally approved procedures must be followed if any water is to be released from the site. Surface water quality and management information, as required or necessary, should also be submitted in this section of the report. A copy of any information required for a Stormwater Pollution Prevention Plan should also be provided to the Division of Waste Management in addition to the Division of Water Quality.

H. Removal and Stockpiling of Suitable Plant Growth Topsoil and Subsoil.

Disposal facilities must remove all suitable plant growth material (soil A and upper part of the B horizons) from areas to be disturbed. This should include the material in the disposal area and any other areas disturbed by operation activities, including haul roads, equipment storage, parking areas, etc. The report and maps should address suitable plant growth material (SPGM) removal and stockpiling, revegetation of stockpiles, erosion controls, and any removal of topsoil SPGM or subsoil SPGM from stockpiles for management or respreading on reclaimed areas. Topsoil SPGM and subsoil SPGM stockpiles must be protected and adequate signs placed at the piles to inform others that the piles are not to be disturbed or material removed without authorization. The signs must include a contact name and phone number should any questions arise. For newly stripped areas, monuments should be left as necessary to document the depths of SPGM topsoil and subsoil removal. The stockpiles, revegetation, signage, and any removal, erosion or other issues should be routinely inspected and discussed in the routine reports.

I. Liner Protection and Integrity, Geologic and Soil Conditions in the Solid Waste Management Areas.

Facilities with liners and leachate management/collection systems should routinely assess the condition of these construction features, looking for erosion, cracking of soil liners, tears in synthetic materials, erosion or vegetation in clay liners, and any other significant features. Desiccation and freeze-thaw conditions significantly affect clay liners. Unprotected liners may need to be assessed and/or rebuilt in part or in whole. As appropriate for the disposal facility, this section should address the types of geologic materials or soils encountered in the solid waste management areas or excavations.

This section should especially address any significant variations in normal operating procedures or conditions. This might include interception of any lignite, sand, gravel, or fractured materials; any interception of groundwater; any breaching or damage to the liner; and the general condition of the liners underlying the facility. For any liner construction or repair, appropriate Departmentally approved Quality Assurance/Quality Control procedures must be followed and appropriate plans and detailed reports filed with the Department.

J. The Condition, Operation and Maintenance of Leachate Collection or Management Systems.

Owners/operators of facilities with leachate collection or extraction systems need to regularly inspect and maintain such systems. This would include, but not be limited to an assessment of the condition of leachate collection sand bedding, gravel sumps, piping, pumping equipment, manholes, and other structures should be provided. Any damage to such facilities and/or subsequent repair should be addressed. A quantification and schedule or frequency of the leachate removed from the site, the level of leachate within the facility, the quality of the leachate and its management should be addressed. Piping and access points need to be jetted or cleaned, at minimum, on an annual basis.

K. The Status of Disposal Operations.

This section should address a description of the condition of the operation or disposal area and the filling of the facility. Sequential partial closure must be implemented as necessary to keep the disposal area as small as practicable and to close filled areas in a timely manner to facilitate final reclamation and closure. At minimum, the report should include a summary of routine inspections and inspection checklists.

For landfills, the report should evaluate and discuss (1) the square footage of the working face or open area of a landfill (which normally must be limited in size to as small an area as practicable); (2) the slope of the working face (nearly level is best, but should not exceed 25% slope) to ensure optimal access and compaction; (3) waste placement and spreading (placement at the base of the working face with spreading and compaction working upslope) to ensure adequate placement and compaction; (4) waste compaction (routine compaction with three to five passes of heavy equipment over each square foot of waste) helps maximize usage of landfill space and minimize water infiltration and windblown waste; (5) placement of routine cover and interim cover; (6) water management, including measures to minimize concentration of water on the waste, to prevent ponding of surface water, to minimize infiltration of surface water, to control erosion, to prevent runoff off-site and other considerations; (7) as necessary, discuss any fires and measures to control fires; (8) any settlement, slumping or erosion of filled areas; (9) control windblown dust; and (10) other issues necessary or required to keep the Department informed of operational issues.

L. Composting, Land Treatment, Waste Treatment Activities.

For waste treatment, compost facilities, land farms, or other treatment units or facilities or solid waste facilities that maintain an operation for treating oil, gasoline or other hydrocarbon contaminated soil, the report should document appropriate activities as outlined in the permit, rules and guidelines. This should include the summary of waste accepted or handled, the adequacy of treatment, materials removed, the amount of materials in the process, and any spillage, release, runoff or run-on controls, dust or other issues in the operation. Additional information specific to treatment activities would include the inspection schedule; rates of waste application or treatment; appropriate waste characterization; the application of any fertilizer, water, amendments, inoculants, or other additives; treatment activities; material sampling and waste breakdown rates; stormwater control; dust control; and any other pertinent information.

For facilities that operate and maintain compost units for yard wastes, manure, sludge, or other biodegradable wastes, general information should be provided as outlined in this guideline as well as the monitoring of compost pile odors, moisture, temperature, and general condition. A summary of the pile size, frequency of turning, moisture conditions, and maintenance should be provided. Include a summary of any admixtures or other waste materials (food waste, car wash sump waste, sewage sludge, manure, animal remains, etc.) that are co-composted. The results of any routine analysis of the compost material should be included in the report. Marketing or use of compost should also be addressed to help meet state waste reduction goals.

M. Surface Impoundments.

Any impoundments onsite for managing regulated waste materials, leachate, and water that has been in contact with or degraded by solid waste materials, or for stormwater management, should be assessed in the regular reports. Inspection procedures and checklists shall be developed to address, at minimum, appropriate design, operation, inspection, evaluation and maintenance measures as outlined in the following publications and guidelines:

- [North Dakota Dam Design Handbook](#)
- [Technical Manual for Dam Owners – Impacts of Plants on Earthen Dams \(FEMA 534\)](#)
- [Technical Manual for Dam Owners – Impacts of Animals on Earthen Dams \(FEMA 473\)](#)
- [Federal Guidelines for Dam Safety – Glossary of Terms \(FEMA\)](#)
- [Technical Manual: Conduits through Embankment Dams \(FEMA\)](#)
- [Filters for Embankment Dams – Best Practices for Design and Construction \(FEMA\)](#)
- [Technical Manual: Outlet Works Energy Dissipators \(FEMA\)](#)
- [Guidance Document for Coal Waste Impoundment Facilities & Coal Waste Impoundment Inspection Form](#), West Virginia Water Research Institute, West Virginia University, Prepared for: National Technology Transfer Center, Wheeling Jesuit University; Dec. 2005.

An inspection procedures manual and checklist should be developed pursuant to referenced guidance, facility plans and state law and rules. An electronic copy of the manual and checklists shall be submitted to the North Dakota State Water Commission and the Department who reserve the right to require modifications or additions, if deemed necessary.

Identified issues regarding the erosion evaluation, assessment of piping, animal burrowing, evaluation of valves, inspection procedures, vegetation control, evaluation and maintenance of piping and valves, any repair, and any other prudent measures to maintain the surface impoundments shall be incorporated into the routine inspection, training and record-keeping requirements and shall be summarized in routine reports for this facility.

Reports shall also include, but not be limited to the volume in the pond; remaining capacity (excepting the two feet of freeboard); the amount of freeboard; the condition of any liners, piping, spillways, or other features; any leakage, spillage, overtopping, or other unforeseen events; and other appropriate management measures.

The report shall include, at minimum, annual representative analysis of water and/or waste contained in the impoundment for the parameters reasonably expected to be contained in the waste or water, the parameters for the approved groundwater monitoring plan and/or a list of parameters approved by the Department.

For surface impoundments to be closed with waste in place, many of the issues regarding landfill operation (see above) may be adapted for such facilities to show orderly filling, maintenance, operation, and closure.

N. Site Reclamation.

All facilities will need to be cleaned up, debris removed and areas regraded as necessary. Nondisposal facilities should ensure the area is properly closed and revegetated as appropriate.

For disposal facilities, this section should address the final covering as it is completed and, as appropriate, as identified in the Facility Operation and Closure Plan. This should include the condition of the final slope of the site as identified in the plans and as provided in closure guidance; the construction of a low permeability cap over the landfilled wastes utilizing compacted clay or other material as approved by the Department; the placement of additional fill soil or drainage media; the replacement of any buffer soil and suitable plant growth material; and the final revegetation of filled areas of the site. A description of the Quality Assurance/Quality Control procedures for site capping and reclamation should be addressed and appropriate plans and reports filed with the Department.

Closed facilities must be periodically inspected to address vegetation establishment and condition, weed control, plant coverage, and any significant surface water erosion, settling, repair of settled areas, cover repair, drop structures, or any other pertinent issues. Drainage swales and the condition of berms, diversions, etc., must be evaluated. Some steeper facilities may have additional requirements to monitor erosion and vegetation.

O. Groundwater and Surface Water Monitoring and Assessment of any Leachate Seepage.

The report should include a section on groundwater and surface water monitoring for the reporting period or this could be in a separate report. This information should include water levels and laboratory analysis as required in the facility permit. The inspection procedures should also evaluate the condition of the wells and any springs or leachate seepage in or around the site.

P. General Site Operation Standards.

The report should include a summary of the general disposal standards. An example for a landfill would be the standards as outlined on a specific facility checklist. The assessment should be made on a regular basis as required in the permit or operating plans or, at a minimum, on a weekly basis for inert waste sites. Most facilities should monitor these conditions every day the site is open; however, the checklist could be completed weekly. A checklist should be adapted and developed for the various types of facilities. The appropriate checklist should be completed, maintained with the facility

records and a summary of the inspection reports should be filed with the Department. Department staff can assist in developing appropriate checklists.

Q. Permit and Site Development and Operating Plan.

A facility owner/operator should regularly review the site development plans, operating plans, contingency plans, and other specific facility plans as well as the permit and the North Dakota Solid Waste Management Rules to ensure that the facility is in compliance with all necessary requirements. Any anticipated or necessary changes may necessitate a change in the plans and/or the permit. Copies of all necessary documents, the permit and the state rules should be readily available at the site and site personnel should be well trained in their requirements. Any updates of the contingency plans or site plans are subject to Departmental approval. Significant changes in or changes in the method of operation of a facility may necessitate a formal modification of the permit.

IV. Conclusion

The Department appreciates the work and effort to adequately inspect facilities, keep records and provide routine reports. **Again, submittal of electronic reports and submittals in a readable and searchable PDF format, Excel Tables for data or similar format consistent with the Department's recordkeeping system is strongly encouraged to help reduce paper, save time and ensure more orderly management of records.** Should you have any questions or comments, please feel free to contact the Department.

For further information on other issues, please refer to the Publications page of the Division website.